Pushing the Energy Efficiency Envelope through Appliance Standards Around the World

Nicole Kearney
Senior Associate, Global Best Practices
March 31, 2015
Cape Town, South Africa
CLASP: Who We Are

CLASP is a non-profit organization that provides technical assistance to local policymakers and facilitates knowledge exchange among S&L practitioners around the world.
Global Standards & Labeling Programs

More than 75 countries have energy efficiency standards and labeling programs in place.
Energy efficiency standards are regulations that specify the minimum allowable energy performance for appliances, lighting, and equipment. By establishing a maximum allowable energy consumption level, it removes the highest energy using, lowest efficiency products from the market.

Energy efficiency labeling programs aim to shift markets for energy-using products toward improved energy efficiency. Well-designed energy labels are powerful tools that provide information about product efficiency to consumers at the point of purchase. Labels also give manufacturers of high efficiency products a competitive edge when it comes to attracting energy savvy consumers.
Standards and labels work together to “push” and “pull” the market toward greater energy efficiency.

Minimum standards “push” the market to higher efficiency.

Energy labels “pull” the market to higher efficiency.
Benefits of S&L

Reducing the energy consumption of a product...

...on aggregate, reduces overall energy use.

This reduces power demand...

...which reduces electricity and fuel consumption in existing power plants...

...and reduces the need to build new power plants to produce more electricity.

Resulting benefits include:

- Reduced capital investment in energy supply infrastructure;
- Improved national economic efficiency by reducing energy bills;
- Enhanced consumer welfare;
- Increased energy independence;
- Strengthened competitive markets;
- Reduced emissions to meet climate change goals;
- Averted urban/regional pollution.

Source: S&L Guidebook, CLASP

Note: The curve presents an estimate of the maximum potential of all technical GHG abatement measures below €50 per tCO₂ emissions of each never was pursued aggressively. It is not a forecast of what role different abatement measures and technologies will play.
Energy Efficiency Standards

Energy efficiency standards “PUSH” the market towards greater energy efficiency by removing inefficient products from the market.

- **Minimum Energy Performance Standards (MEPS)** – require that a manufacturer achieve in each and every product a minimum efficiency (or maximum energy consumption); but does not require a specific technology or design.

- **Prescriptive Standards** – require that a particular feature or device be installed in all new products.

- **Class-average Standards** – specifies the average efficiency of a manufactured product, allowing each manufacturer to select the level of efficiency for each model so that the overall average is achieved.

- Different economies use different terms to describe standards.
  - Normas (Latin America), Minimum Energy Performance Requirements (Europe)

- Regular revision of standards necessary to ensure ongoing impact on the market
1. The government sets a limit on the total amount of energy a product can use annually
   • \( \leq 400 \text{ kWh/a} \)

2. The manufacturer designs the product to use less energy than the limit

3. The manufacturer tests the product using a designated test procedure to certify it uses less energy than the limit

4. The manufacturer then submits these results to the government or self-certifies them.

5. The product can be sold on the market
Minimum Energy Performance Standards

• **Advantages of MEPS**
  o Provides predictable effects of eliminating low-efficiency products
  o Easy to ratchet levels periodically
  o Can be designed to maximize consumer benefits
  o Very low per unit transaction costs
  o Technology costs borne by consumer who also receives savings benefit

• **Disadvantages of MEPS**
  o Usually a mandatory program – requires consensus/cooperation among multiple stakeholders
  o Can incur some up-front costs for consumers
  o Requires good enforcement policy

• **Savings Potential**
  • Determined by available technology and cost-effectiveness

• **Major Stakeholders**
  • Manufacturers, environmental groups, consumer groups
Impact of Refrigerator Standards in US

Source: Appliance Standards Awareness Project (ASAP)
US Energy Efficiency Standards for Refrigerators
Reduce Costs & Energy Consumption

Annual Energy Use and Real Price of New Refrigerators in the U.S.

Sources: AHAM Factbooks, Rosenfeld 1999 and Bureau of Labor Statistics
Air Conditioner Standards Achieve Cost and Energy Savings in Ghana

CLASP worked with the Ghana Energy Foundation from 2000-2002 to assist the Ghana Standards Board (GSB) and Ministry of Mines and Energy to develop standards for room air conditioners.

- $64 M annual electricity bill
- 2.8 Million tons of CO2
Energy Labeling: Comparative

Comparative energy labels allow consumers to compare the energy efficiency of products while making a purchasing decision, thus motivating manufacturers to build products that are more efficient than their competitors.

Categorical Label (Dial)

Continuous Label

Categorical Label (Bars)

India

United States (Federal Trade Commission)

European Union
Categorical Labels

1. The government sets discreet categories based on specific ranges of energy use allowing comparison between products

<table>
<thead>
<tr>
<th>Category:</th>
<th>Energy Range:</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>&lt;400 kWh/a</td>
</tr>
<tr>
<td>B</td>
<td>400 – 499 kWh/a</td>
</tr>
</tbody>
</table>

2. The manufacture builds the product and test its energy use using a designated testing procedure in order to determine the proper category

3. The manufacture submits the results to the government or self certifies

4. The manufacturer labels their product with the correct category
Comparative Labels

**Advantages:**
- Efficiency less compulsory - gives manufacturers the option of a wide range of efficiencies
- Provides strong market incentive for efficiency
- Market evolves over time at accelerated pace
- Low per unit transaction costs
- Technology costs borne by consumer who also receives savings benefit

**Disadvantages:**
- Impact of program less predictable
- May be difficult to change labeling scheme
- May or may not maximize consumer benefits

**Savings Potential:**
- Determined by market demand for higher efficiency products
Energy Labeling: Endorsement

Endorsement labels identify highly efficient products for consumers, providing an incentive (market advantage) for manufacturers to build highly efficient product. They are “stamps of approval”
Endorsement Labels

**Advantages:**
- Usually voluntary - manufacturers can opt in or out
- Provides market association between efficiency and quality
- Can have large impact if endorsement level becomes de facto standard
- Low per unit transaction costs
- Technology costs borne by consumer who also receives savings benefit

**Disadvantages:**
- Impact of program difficult to predict
- May or may not maximize consumer benefits

**Savings Potential**
- Determined by market demand for highest efficiency products
Energy Labels Transform Markets

Impact of EU Refrigerator Energy Label

- 2003 1st 3 months
- 1997
- 1990-2 (GEA)

Market share (%)

Energy Label Class

A+ A B C D E F G
Efficiency levels should be ratcheted up after a cycle to keep up with market trends.

Models of more efficient refrigerators on the market increased over time.

It is time to revise the standard efficiency levels when nearly 80% are in the most efficient level 1.

Models of more inefficient refrigerators on the market decreased over time.
Test Procedures & Facilities

Reliable energy performance test procedures and test facilities are the foundation of successful standards-setting and labeling initiatives.

Test procedures need to:

• Reflect typical usage;

• Yield repeatable and accurate results;

• Be relatively inexpensive to perform;

• Test procedures can be developed either in country or adopted from an international body;

• Testing should be conducted in an accredited laboratory to ensure that tests are being conducted properly.
Monitoring, Verification & Enforcement

Monitoring, verification, and enforcement (MV&E) policies safeguard the energy savings of S&L programs by ensuring products meet S&L policy requirements and live up to their energy efficiency claims.
- **Monitoring** (Market Surveillance)
  Market surveillance ensures that products in the marketplace comply with established S&L requirements.

- **Performance Verification**
  S&L programs rely on accurate measurement and declaration of appliance energy consumption and efficiency. Testing is the means to measure whether products perform as claimed.

- **Enforcement**
  Enforcement responses of varying toughness can be implemented based on the severity of non-compliance.
Potential Interventions for Market Transformation

Laggards (16%)
Late Majority (34%)
Early Majority (34%)
Early Adopters (13%)
Trendsetters (3%)

Potential Interventions:
- Standards
- Labels
- Procurement
- Incentives
- Awards
Effective information campaigns are essential towards successful implementation of an S&L programme, targeting all stakeholders through all stages of the process.
Nine Steps in Holistic S&L Development

Step 1:
Decide whether and how to implement energy labels and standards

Step 2:
Determine need for and develop testing capabilities

Step 3:
Design and implement a labelling programme

Step 4:
Analyse and set standards

Step 5:
Establish & implement MVE framework

Step 6:
Design & implement a communications campaign

Step 7:
Identify and establish additional market transformation programmes (procurement & incentives)

Step 8:
Ensure programme integrity through MV&E activities

Step 9:
Evaluate all aspects of the S&L programme to inform review process
Challenges to Implementation

There are many!

Funding

Knowledge

Data

Capacity

Resources

Institutional
Learning through International Collaboration

- Joining international initiatives
  - South Africa is a member of the SEAD initiative
  - SEAD has contributed to the S&L programme through:
    - Technical analysis and building technical capacity on MEPS for Geysers
    - Bringing together international experts on MV&E and incentives to learn from existing best practice and experiences
    - Technical insights and contributions on incentives project

- Sharing best practices and learning from others

- Regional collaboration
  - Share resources
  - Share market knowledge
S&L Resources & Tools

Need more information?

CLASP is committed to developing and sharing the best resources and online tools available for S&L practitioners globally.

Search CLASP's Global S&L Database

CLASP’s Global S&L Database is an online resource that allows policy makers and S&L practitioners to compare policies and regulations across countries and by product; to explore specific information about those policies; and to view and understand the legislative framework and history of S&L by country and economic region.
Free Resources & Tools for Policy Makers
www.clasponline.org

Energy Efficiency Policy Toolkit
Standards & Labelling Guidebook
Monitoring Verification & Enforcement Guidebook

MVE Economy Profiles
CLASP Global S&L Database
APEC-ESIS Secretariat
Thank you!

Nicole Kearney
nkearney@clasponline.org